Medi-Cal DRG Project

Briefing on Hospital DRG Base Prices for NDPHs July 17, 2013

Kevin Quinn Government Healthcare Solutions Payment Method Development



Hospital Base Price Notification

Mailed out in June; questions to drg@dhcs.ca.gov

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Topics

- 1. Overview of DRG payment
- 2. Walk-through of base price notification
- 3. Other topics



Scope of DRG Payment

- As directed by the legislature (SB 853, October 2010)
- Replaces Selective Provider Contracting Program and cost reimbursement

Patients:

Medi-Cal fee-for-service, CCS only, GHPP only. Not managed care.

Hospitals:

- NDPHs: included with dates of admission starting January 1, 2014
- Designated public hospitals, psychiatric hospitals: excluded
- All other general hospitals: included with dates of admission starting July 1, 2013

Services:

 APR-DRGs to be used for almost all care except psych (counties), rehabilitation (per diem), admin days (per diem)



Aspects of DRG Payment

- Value purchasing: DRGs define "the product of a hospital," enabling greater understanding of the services provided and purchased.
 - DRGs reward better diagnosis and procedure coding, which should be complete, accurate and defensible
- Efficiency: Because payment does not depend on hospital-specific costs or charges, hospitals are rewarded for improving efficiency
 - Reductions in length of stay, where appropriate, generate savings
- Access: Higher DRG payment for sicker patients encourages access to care across the full range of patient conditions.
 - Non-contract hospitals in closed areas may increase Medi-Cal volume
- Transparency: Payment methods and calculations on the Internet
- Administrative burden:
 - Day-by-day TAR no longer required (except some limited-benefit beneficiaries)



Training on DRG Payment

- Webinars
 - Wednesday, July 10, 9:00-11:00 a.m. General DRG Training
 - Wednesday, July 17, 9:00-10:00 a.m. Rate Setting Overview
 - Thursday, August 1, 9:00-11:00 General DRG Training
 - Thursday, September 5, 9:00-11:00 General DRG Training
- Recorded trainings
 - Providers may access recorded trainings on the Xerox Medi-Cal learning portal (login, then go to Training > Recorded Webinars)
 - June 2013 Provider training webinar:
 https://learn.medi-cal.ca.gov/ngcdfvw/diagnosis-related-group-overview-recorded-webinar.aspx
- In-person seminars General DRG Training
 - Carson City Provider Seminar, Wednesday, July 17th
 - Monterey Provider Seminar, Wednesday, August 14th
 - Alhambra Provider Seminar, Wednesday, September 18th
 - https://learn.medi-cal.ca.gov/Training/TrainingCalendar.aspx



Key Resources

- DHCS webpage devoted to DRG information
 - www.dhcs.ca.gov/provgovpart/Pages/DRG.aspx
- Questions to drg@dhcs.ca.gov
- Join DRG listserve by emailing drg@dhcs.ca.gov





Base Prices: Background Documents

Medi-Cal DRG Project

Frequently Asked Questions

Please note that changes remain possible before the implementation date.

Changes have been made since the May 3, 2012 version was published on the DHCS website.

OVERVIEW OUESTIONS

1. What is the Medi-Cal DRG project?

As directed by the California legislature, the Department of Health Care Services (DHCS) is developing a new method of paying for hospital inpatient services in the fee-for-service Medi-Cal program. This FAQ document is intended to provide interested parties with periodic updates on the project.

2. How are hospitals currently paid?

Since 1983, hospitals have been paid under the Selective Provider Contracting Program (SPCP).

"Contracted" hospitals negotiate a per diem payment rate with the California Medical Assistance
Commission. Non-contracted hospitals are reimbursed based on interim rates using a cost-to-charge ratio
and subject to a cost settlement process. (Note: designated public hospitals have a separate payment
method).

3. What change is being made?

The California Legislature directed the department to replace the current reimbursement methodology for hospital acute care inpatient services (both negotiated contract rates and non-contract cost reimbursement) with payment by diagnosis related group (DRG). This would eliminate the current contract and non-contract status designation once payments are based upon DRGs. The reference is to Senate Bill 853, passed in October 2010, which added Section 14105 28 to the California Welfare and Institutions Code.

4. What is the timeframe?

A workgroup of staff from DHCS and other state agencies developed the new method, in consultation with a group of hospital managers and other stakeholders convened by the California Hospital Association (CNA). The consultation workgroup finished its work in February 2012. The original target date to implement DRG payment was July 1, 2012; as part of the 2012 Budget Act, implementation is now set for July 1 2013.

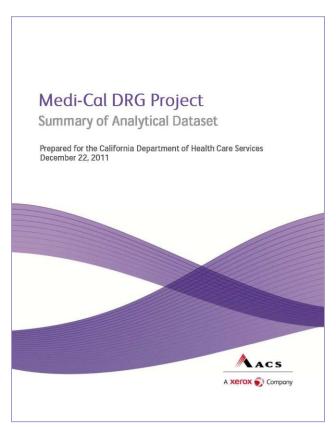
5. Will there be a transition period?

Yes. The DRG-based payment method will be phased in over a three-year period with the changes fully implemented in the fourth year, similar to what Medicare does with major payment changes. Claims will be paid using the DRG payment method, but some hospitals will see transition DRG base prices higher or lower than they would have been without the transition. In the first year of the transition, the intention is that average payments per stay for an individual hospital will increase or decrease by no more than 5% relative to what they otherwise would have been. In the second year the range would widen to plus or minus 10% and in the third year to 15%.

September 14, 2012 Please note that changes remain possible before implementation

DRG Pricing Calculator





Available at www.dhcs.ca.gov/provgovpart/Pages/DRG.aspx



Non-Designated Public Hospitals

Wage Area	Hospital Name	Designated Remote Rural hospital	Stays used in payment simulation (from CY 2009)
Bakersfield-Delano	Kern Vly Hlthcare Dist	Y	27
Bakersfield-Delano	Tehachapi Hosp	Y	16
California (Rural)	Bear Valley Com Hosp	Y	21
California (Rural)	Eastrn Plumas Hosp-Portola	Y	60
California (Rural)	JCFremont HIthcare Dist	Y	33
California (Rural)	JPhelps Com Hosp-Humb	Y	12
California (Rural)	Mammoth Hosp	Y	165
California (Rural)	Mendocino Coast Dist Hosp	Y	225
California (Rural)	Modoc Med Ctr	Y	49
California (Rural)	Northern Inyo Hosp	Y	378
California (Rural)	Plumas Dist Hosp	Y	150
California (Rural)	Seneca HIthcare Dist	Y	25
California (Rural)	Southern Inyo Hosp	Y	-
California (Rural)	Surprise Vly Com Hosp	Y	1
California (Rural)	Trinity Hosp	Y	60
Note: See attached description of simu	ation methodology		



NDPHs (2)

Wage Area	Hospital Name	Designated Remote Rural hospital	Stays used in payment simulation (from CY 2009)
El Centro	El Centro Reg Med Ctr	N	2,642
El Centro	Pioneers Mem Hosp	N	3,205
Fresno	Coalinga Reg Med Ctr	Y	38
Hanford-Corcoran	Corcoran Dist Hosp	Y	28
Los Angeles-Long Beach-Glendale	Antelope Vly Hosp Med Ctr	N	5,087
Los Angeles-Long Beach-Glendale	Hi-Desert Med Ctr	Υ	968
Modesto	Oak Vly Dist Hosp	N	403
Oakland-Fremont-Hayward	Doctors Med Ctr-San Pablo	N	467
Redding	Mayers Mem Hosp	Y	164
Riverside-San Bernardino-Ontario	Colorado Riv Med Ctr	Y	43
Riverside-San Bernardino-Ontario	Mountains Com Hosp	Υ	134
Sacramento-Arden-Arcade-Roseville	Tahoe Forest Hosp	Y	467
San Diego-Carlsbad-San Marcos	Fallbrook Hosp Dstrct	Y	385
San Diego-Carlsbad-San Marcos	Palomar Med Ctr	N	4,608
San Diego-Carlsbad-San Marcos	Pomerado Hosp	N	606
San Diego-Carlsbad-San Marcos	Tri-City Med Ctr	N	3,793
Note: See attached description of simu	lation methodology		



NDPHs (3)

Wage Area	Hospital Name	Designated Remote Rural hospital	Stays used in payment simulation (from CY 2009)
San Jose-Sunnyvale-Santa Clara	Alameda Hosp	N	142
San Jose-Sunnyvale-Santa Clara	El Camino Hosp	N	552
San Jose-Sunnyvale-Santa Clara	Hazel Hawkins Mem Hosp	Y	920
San Jose-Sunnyvale-Santa Clara	Salinas VIy Mem Hosp	N	926
San Jose-Sunnyvale-Santa Clara	Washington Hosp-Fremont	N	1,139
Santa Ana-Anaheim-Irvine	Palo Verde Hosp	Y	431
Santa Ana-Anaheim-Irvine	San Gorgonio Mem Hosp	Y	492
Santa Barbara-Santa Maria-Goleta	Lompoc Hithcare Dist	Y	184
Santa Rosa-Petaluma	Healdsburg Dist Hosp	Υ	28
Santa Rosa-Petaluma	Marin Gen Hosp	N	1,411
Santa Rosa-Petaluma	Palm Drive Hosp	N	33
Santa Rosa-Petaluma	Sonoma Vly Hosp	N	328
Visalia-Porterville	Kaweah Delta Dist Hosp	N	3,496
Visalia-Porterville	Sierra View Dist Hosp	N	2,211
Visalia-Porterville	Tulare Reg Med Ctr	N	1,607
All NDPHs		46	38,160
Note: See attached description of simi	ulation methodology		



Key Payment Values

Payment Policy Parameter	Value	
Statewide base price		\$6,223
Statewide base price (remote rural)		\$10,218
APR-DRG algorithm and relative weights		V.29 national
Policy adjustor neonate at designated NICU hospital		1.75
Policy adjustor neonate at other hospital		1.25
Policy adjustor pediatric resp, pediatric misc		1.25
Pediatric age		< 21 years old
Transfer discharge statuses		02, 05, 65, 66
Documentation, coding and capture adjustment		3.50%
Wage area adjustments		Per Medicare Aug 2012
Allowed = lesser of calculated payment or charge		Yes
High-side (provider loss) cost outlier threshold 1		\$40,000
Marginal cost percentage		60%
High-side (provider loss) cost outlier threshold 2		\$125,000
Marginal cost percentage		80%
Low-side (provider gain) cost outlier threshold		\$40,000
Marginal cost percentage		60%

Notes

- 1. Policy adjustors are applied to the relative weight for specific DRGs, with the effect of increasing the relative weight used for calculating payment. "Neonate" refers to specific APR-DRGs for sick newborns.
- 2. The statewide base price for remote rural hospitals was calculated to equal 95% of cost for remote rural hospitals in aggregate. The statewide base price for all other hospitals was then calculated so that aggregate payments statewide equalled the budget target.



Statewide Totals for NDPHs

	Previous Paym	nent Method	DRG Payment				
	CY 2009	FY 2013-14	FY 2013-14 No	FY 2013-14			
	Baseline	Baseline	Transition	Transition			
Stays	38,160	38,160	38,160	38,160			
Days	114,336	114,336	114,336	114,336			
Charges	\$ 737,299,791	\$ 950,969,271	\$ 950,969,271	\$ 950,969,271			
Casemix	0.484	0.512	0.512	0.512			
Payment	\$ 172,073,813	\$ 190,949,711	\$ 172,114,125	\$ 190,984,780			
Payment per stay	\$ 4,509	\$ 5,004	\$ 4,510	\$ 5,005			
Casemix-adj'd pay/stay	\$ 9,320	\$ 9,770	\$ 8,807	\$ 9,772			
Outlier payments			\$ 12,749,646	\$ 13,013,861			
Outlier payment %			7%	7%			



Please Keep in Mind

- NDPH data by hospital are annualized estimates for FY 2013-14
- A hospital's actual experience will depend on volume, casemix, prevalence of outliers, cost per stay, etc.
- In analyzing impacts, averages are more useful than totals
- DRG payments ≈ DRG base payments + DRG outlier payments
 - Outlier payments approximately 17% of Medi-Cal DRG payments
 - Other adjustments (e.g., transfers) affect payment but are less important
- In addition to DRG payments on claims, Medi-Cal makes very substantial supplementary payments to hospitals
- The Medi-Cal and Medicare DRG payment methods are different methods for different populations, using different DRG algorithms
- Unlike Medicare, Medi-Cal will implement the transition by pricing claims under two methods and blending the difference



Hospital-Specific Payment Information

- "Designated NICU" as determined by California Children's Services based on neonatal surgical capacity
- "Designated remote rural hospital" = rural per OSHPD list <u>and</u> at least
 15 miles from the nearest hospital with a basic emergency room
- CCR = (1) from the hospital's most recent cost report accepted by DHCS or, if need be, (2) most recent Provider Master File
- Wage area = from Medicare impact file for FFY 2013, including reclassifications where appropriate

lospital-Specific Information on DRG Payment			
ine Item	Value	Comment	
1 Hospital	•	le Hospital	
2 National provider identifier	01	123456789	
3 OSHPD identifier	9	987654321	
4 Designated NICU		N Affects payment for sick newb	orns
5 Designated remote rural hospital		N Affects DRG base price	
6 Cost-to-charge ratio used in payment simulation		20.00% Affects outlier payments	
7 Wage area used in payment simulation	Los Ang Beach-Gle	geles-Long endale, CA	ospitals
8 Wage area index value used in simulation		1.2282 Same as Medicare for most he	ospitals



Utilization Data

- Simulation dataset = CY 2009 Medi-Cal fee-for-service data based on CA-MMIS, OSHPD, cost reports. Two key adjustments:
 - "Inferred newborn" claims for well babies who will be billed separately
 - Estimates made of patients transitioning to managed care
- Documentation by hospital in Summary of Analytical Dataset
- Billed charges trended forward to FY 2013-14 by 28.98%
 - Reflects average annual growth from OSHPD data for Medi-Cal patients
- Casemix trended forward to FY 2013-14 by 5.85%
 - Reflects estimates of real growth and growth due to improved documentation, coding and capture of diagnoses and procedures

9 Stays used in payment simulation (from CY 2009)	1,000 Note 1 (see below)
10 Days used in payment simulation (from CY 2009)	4,000 Includes normal newborns; Note 1
11 Casemix CY 2009	0.6200 Note 2
12 Casemix trended forward to FY 2013-14	0.6563 Note 3
13 Billed charges CY 2009	\$34,000,000 For the stays in Line 9
14 Billed charges FY 2013-14	\$43,853,200 Note 4



Baseline Payment

- Refers to the allowed amount; excludes supplemental payments
- Contract hospitals
 - CY 2009 reflects SPCP payments
 - Trended forward to 7/1/13 per hospital-specific changes in SPCP rates
- Non-contract hospitals
 - CY 2009 = charges x CCR from 2009 audited cost report (or, if necessary, 2009 reported cost report)
 - Trended forward to 7/1/13 at 17.49% (consistent with the Quality Assurance Fee financial model)
- See Summary of Analytical Dataset §§2.4, 2.6 re 2009 methodology
- Data for some hospitals have been updated since December 2011.

15 Baseline payment under previous method CY 2009			\$6,000,000	Note 5
16	6 Ba	seline payment under previous method trended forward to FY 201	\$6,540,000	Note 6
17	7	Per stay	\$6,540	Line 16 / Line 9
18	8	Per stay, casemix adjusted	\$9,965	Line 17 / Line 12



Determination of Transition Status

- DHCS's primary goal is protecting beneficiary access to care
- In practice, this means buffering the negative financial impacts on hospitals expected to see decreased payments under DRGs
- Transition rates do not apply to hospitals where the financial impact (up or down) is expected to be relatively manageable:
 - Change under 5% (6 NDPHs)
 - Change under \$50,000 (7 NDPHs)
 - Fewer than 100 stays and Medi-Cal fee-for-service share < 2% (no NDPHs)
 - Out of state hospitals
 - No Medi-Cal FFS stays in simulation dataset (1 NDPH)
- All other hospitals receive transition base prices in FY 2013-14 with a goal of limiting expected changes to < 5% (32 NDPHs)

19 Will this hospital receive a transition base price?

Yes--go to Line 21

20 Reason why not (if applicable)

Note 7



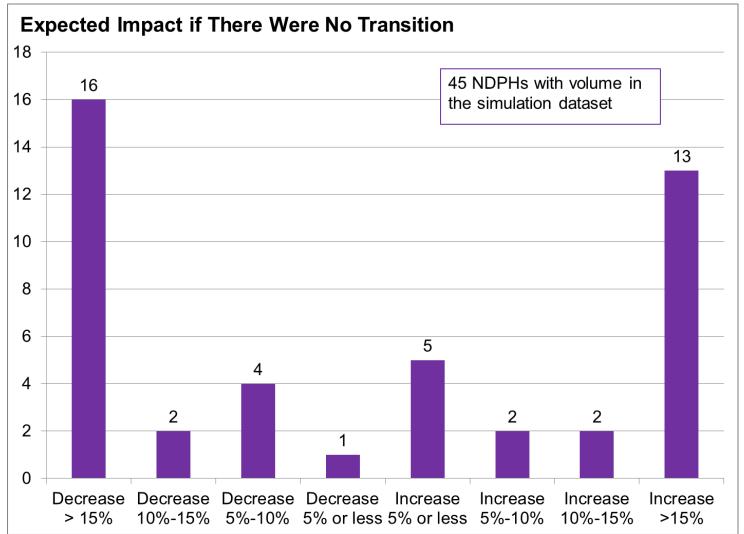
Base Price - No Transition

- DRG base price = statewide base price adjusted for wage area
 - L.A. area: (\$6,223 x 68.8% x 1.2282) + (\$6,223 x 31.2%) = \$7,200
 - NDPH base prices would have ranged from \$7,200 to \$14,999
- DRG payment ≈ DRG base payments + DRG outlier payments
 - Policy adjustors, transfer adjustments, lower-of logic also affect payment
 - See DRG Pricing Calculator for detailed pricing logic
- Outlier payments = about 17% of total payments for all hospitals and about 7% for NDPHs as a group

BASE PRICE - NO TRANSITION 29 DRG base price \$7.200 Note 11 30 Total DRG payment \$5,700,000 Note 9 \$5,700 Line 30 / Line 9 31 Per stay 32 Per stay, casemix adjusted \$8.685 Line 31 / Line 12 33 Total change from baseline payment -\$840,000 Line 30 minus Line 16 34 Percent change from baseline payment -13% Line 33 / Line 16 35 Outlier payments \$950,000 Note 10 17% Line 35 / Line 30 36 Outlier payments as a percentage of total payment



Statewide Impact – No Transition





Statewide Impact – Transition

Count of Hospitals by Expected Impact in FY 2013-14, Relative to Baseline Under Current Payment Method									
	Decrea	se			Increa	ase			Total
				5% or	5% or				
	> 15%	10-15	% 5-10%	less	Less	5-10%	10-15% >1	5%	Hosps
No Transition									
Impact <5%				1	1	5			6
Impact <\$50,000			1	1		,	1 1	2	6
<100 stays & <2% Medi-Cal									0
Subtotal no transition	C	j	1	1 1	1	5	1 1	2	12
Transition Base Price									
Expected impact if no transition price = decrease > 15%				16	3				16
Expected impact if no transition price = decrease 10-15%				1	1				1
Expected impact if no transition price = decrease 5-10%				?	3				3
Expected impact if no transition price = decrease 5% or less	<i>;</i>								0
Expected impact if no transition price = increase 5% or less									0
Expected impact if no transition price = increase 5-10%						1			1
Expected impact if no transition price = increase 10-15%						1			1
Expected impact if no transition price = increase > 15%						9		2	11
Subtotal hospitals with transition base price	0	,	0 (0 20) 1	11 (0 0	2	33
Total: All NDPHs	C	נ	1	1 21	1 1	16 ′	1 1	4	45



Transition Base Price

- Calculated iteratively using hospital-specific claims
 - Excluding extreme outliers (i.e., outlier payment > \$100,000, which is unusual)
 - Transition base price then applied to all stays, including extreme outliers
 - Floor set so that transitional base price = at least 50% of no-transition price
- NDPHs that would see lower payment: expected decrease 1% or less
- NDPHs that would see higher payment: expected increase 0.5% or less
- Two NDPHs have expected increases > 0.5% if transition base price at floor

TRANSITION BASE PRICE	
21 DRG base price	\$8,500 Note 8
22 Total DRG payment	\$6,200,000 Note 9
23 Per stay	\$5,504 Line 22 / Line 9
24 Per stay, casemix adjusted	\$10,767 Line 23 / Line 12
25 Total change from baseline payment	-\$340,000 Line 22 – Line 16
26 Percent change from baseline payment	-5% Line 25 / Line 16
27 Outlier payments	\$650,000 Note 10
28 Outlier payments as a percentage of total payment	10% Line 27 / Line 22



Other Topics

Future Year Transition Base Prices

- Range shown in the table is the intention actual ranges on the upside will be slightly lower to balance transition "savings" and "spending"
- Hospitals will be advised by July 31 of expected base prices for FY 2014-15 and FY 2015-16
- Actual future base prices may differ, based e.g., on changes in appropriations, Medicare wage areas, or other factors.

DRG			
Year	Fiscal Year	NDPHs	Other Hospitals
1	FY 2013-14	Impact -1.0% to +0.5% relative	Impact -5% to +5% relative to
		to Year 1 baseline	Year 1 baseline
2	FY 2014-15	Impact -5% to +5% relative to	Impact -5% to +5% relative to
		Year 1 DRG payment	Year 1 DRG payment
3	FY 2015-16	Impact -7.5% to +7.5% relative	Impact -5% to +5% relative to
		to Year 2 DRG payment	Year 2 DRG payment
4	FY 2016-17	Full implementation	Full implementation



Other Topics

For More Information

- To request detailed data by hospital: drg@dhcs.ca.gov
 - Level 1 data, at DRG level, requires email from hospital email address from authorized hospital representative (e.g., CFO)
 - Level 2 data, at claim level, requires signed DHCS data use agreement. A
 DUA previously signed is sufficient, so long as no changes are needed.
- Check www.dhcs.ca.gov/provgovpart/Pages/DRG.aspx for updates
 - Webinars and other trainings
 - Provider bulletins and educational tools (FAQ, pricing calculator)
- Sign up for DRG-specific listserve through drg@dhcs.ca.gov
- Updated provider manual was released June 2013

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